

CONGRESSIONAL BUDGET OFFICE COST ESTIMATE

September 26, 2017

S. 1848 Trafficking Victims Protection Reauthorization Act of 2017

As reported by the Senate Committee on Foreign Relations on September 19, 2017

SUMMARY

S. 1848 would reauthorize foreign assistance programs within the Department of State that combat trafficking in persons. The bill would specifically authorize the appropriation of \$77 million each year over the 2018-2020 period and \$115 million a year over the 2021-2023 period for those purposes. In total, CBO estimates that implementing the bill would cost \$358 million over the 2018-2022 period, assuming appropriation of the authorized amounts. The remaining amounts would be spent in years after 2022.

Enacting the bill would not affect direct spending or revenues; therefore, pay-as-you-go procedures do not apply. CBO estimates that enacting S. 1848 would not increase net direct spending or on-budget deficits in any of the four consecutive 10-year periods beginning in 2028.

S. 1848 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act (UMRA) and would not affect the budgets of state, local, or tribal governments.

ESTIMATED COST TO THE FEDERAL GOVERNMENT

The estimated budgetary effect of S. 1848 is shown in the following table. The costs of this legislation fall within budget function 150 (international affairs).

| | | By Fiscal Year, in Millions of Dollars | | | | | |
|---|---------|--|----------|---------|------|------|-------|
| | | | | | | | 2017- |
| | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 | 2022 |
| INCREASES IN | SPENDIN | G SUBJEC | CT TO AP | PROPRIA | TION | | |
| Office to Monitor and Combat Traffickin | ıg | | | | | | |
| in Persons | | | | | | | |
| Authorization Level | 0 | 13 | 13 | 13 | 13 | 13 | 63 |
| Estimated Outlays | 0 | 8 | 12 | 12 | 12 | 12 | 57 |
| Programs to Monitor, Prevent, and Reduc | ce | | | | | | |
| Trafficking | | | | | | | |
| Authorization Level | 0 | 65 | 65 | 65 | 65 | 65 | 324 |
| Estimated Outlays | 0 | 42 | 62 | 63 | 64 | 64 | 295 |
| Programs to Reduce Modern Slavery | | | | | | | |
| Authorization Level | 0 | 0 | 0 | 0 | 38 | 38 | 75 |
| Estimated Outlays | 0 | 0 | 0 | 0 | 1 | 6 | 7 |
| Total Changes | | | | | | | |
| Authorization Level | 0 | 77 | 77 | 77 | 115 | 115 | 462 |
| Estimated Outlays | 0 | 50 | 73 | 75 | 77 | 82 | 358 |

Note: Numbers may not add up to totals because of rounding.

BASIS OF ESTIMATE

For this estimate, CBO assumes that S. 1848 will be enacted near the start of fiscal year 2018 and that the authorized amounts will be appropriated near the start of each fiscal year. Estimated outlays are based on historical patterns for similar and existing programs.

The bill would authorize the following appropriations over the 2018-2023 period:

- \$12.5 million each year over the 2018-2023 period for the Office to Monitor and Combat Trafficking in Persons,
- \$64.8 million each year over the 2018-2023 period for the department's ongoing programs to monitor, prevent, and reduce trafficking, and
- \$37.5 million each year over the 2021-2023 period to reduce modern slavery (such as bonded or forced labor).

In total, CBO estimates that implementing those provisions would cost \$358 million over the 2018-2022 period.

PAY-AS-YOU-GO CONSIDERATIONS: None.

INCREASE IN LONG-TERM DIRECT SPENDING AND DEFICITS

CBO estimates that enacting S. 1848 would not increase net direct spending or on-budget deficits in any of the four consecutive 10-year periods beginning in 2028.

INTERGOVERNMENTAL AND PRIVATE-SECTOR IMPACT

S. 1848 contains no intergovernmental or private-sector mandates as defined in UMRA and would not affect the budgets of state, local, or tribal governments.

PREVIOUS CBO ESTIMATE

On May 17, 2017, CBO transmitted a cost estimate for H.R. 2200 as ordered reported by the House Committee on Foreign Affairs on May 3, 2017. Some provisions in that bill are similar to those in S. 1848; however, H.R. 2200 would authorize appropriations for several additional departments and programs. Thus, CBO's estimate of the costs of implementing S. 1848 is correspondingly lower.

ESTIMATE PREPARED BY:

Federal Costs: Sunita D'Monte

Impact on State, Local, and Tribal Governments: Jon Sperl

Impact on the Private Sector: Logan Smith

ESTIMATE APPROVED BY:

H. Samuel Papenfuss

Deputy Assistant Director for Budget Analysis

3