



**CONGRESSIONAL BUDGET OFFICE  
COST ESTIMATE**

March 26, 2018

**H.R. 5089  
Strengthening Local Transportation Security Capabilities Act of 2018**

*As passed by the House of Representatives on March 22, 2018*

**SUMMARY**

Under current law, the role of the Department of Homeland Security (DHS) in safeguarding surface transportation systems, which are largely owned and operated by state and local entities, primarily involves overseeing, coordinating, and regulating security-related activities. (Surface transportation includes the four general modes of land-based transportation: mass transit, freight rail, highway motor carrier, and pipeline.) H.R. 5089 would authorize DHS to pursue efforts to enhance the security of such systems.

Assuming appropriation of the necessary amounts, CBO estimates that implementing H.R. 5089 would cost \$21 million over the 2019-2022 period. Enacting the legislation would not affect direct spending or revenues, therefore pay-as-you-go procedures do not apply.

CBO estimates that enacting H.R. 5089 would not increase net direct spending or on-budget deficits in any of the four consecutive 10-year periods beginning in 2028.

H.R. 5089 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act (UMRA).

**ESTIMATED COST TO THE FEDERAL GOVERNMENT**

The estimated budgetary effect of H.R. 5089 is shown in the following table. The costs of the legislation fall within budget function 400 (transportation).

	By Fiscal Year, in Millions of Dollars					2018- 2022
	2018	2019	2020	2021	2022	
<b>INCREASES IN SPENDING SUBJECT TO APPROPRIATION</b>						
Estimated Authorization Level	0	3	6	6	6	21
Estimated Outlays	0	3	6	6	6	21

## **BASIS OF ESTIMATE**

This estimate assumes that H.R. 5089 will be enacted near the start of fiscal year 2019 and that necessary funds will be appropriated each year.

H.R. 5089 would direct DHS to prioritize the assignment of federal officers and intelligence analysts to existing fusion centers in jurisdictions where high-risk surface transportation systems are located to enhance information sharing about security-related threats. (Fusion centers are state and locally owned facilities that serve as focal points for coordinating the efforts of government agencies and other entities involved in law enforcement and other security-related activities.) The act also would require the department to establish a framework for operators of transportation facilities to follow in establishing centers to integrate and oversee daily operations and authorize DHS to provide training to nonfederal law enforcement agencies.

The act does not specify how DHS should prioritize the assignment of its employees, but based on information from the department about current staffing levels, CBO expects that providing the envisioned level of support to fusion centers would require additional federal personnel. Using information from DHS, CBO estimates that as many as 36 such centers oversee high-risk transportation-related assets. For this estimate, CBO assumes that DHS would deploy one full-time employee (at an average annual cost of about \$175,000) to each of those centers. Assuming the department would hire additional staff gradually over the next year, CBO estimates that implementing the legislation would cost \$3 million in 2019 and \$21 million over the next five years. Costs could be higher or lower depending on how many employees DHS determines are necessary to work with the fusion centers and carry out other activities under the act.

**PAY-AS-YOU-GO CONSIDERATIONS:** None.

## **INCREASE IN LONG-TERM DIRECT SPENDING AND DEFICITS**

CBO estimates that enacting H.R. 5089 would not increase net direct spending or on-budget deficits in any of the four consecutive 10-year periods beginning in 2028.

## **MANDATES**

H.R. 5089 contains no intergovernmental or private-sector mandates as defined in UMRA.

## **ESTIMATE PREPARED BY**

Federal Costs: Megan Carroll  
Mandates: Jon Sperl

## **ESTIMATE APPROVED BY**

H. Samuel Papenfuss  
Deputy Assistant Director for Budget Analysis