## Estimated Direct Spending and Revenue Effects of H.R. 6, Substance Use-Disorder Prevention that Promotes Opioid Recovery and Treatment (SUPPORT) for Patients and Communities Act

HR6-CONF-COMBO 07.XML, September 27, 2018 (2:43 p.m.)

September 27, 2018

2019- 2019-

Millions of dollars, by fiscal year.

2019 2020 2021 2022 2023 2024 2025 2026 2027 2028

2023 2028

On September 27, 2018, CBO published an Estimate for H.R. 6 (version OPIOID-CONF\HR6-CONF-COMBO 04.XML, September 25, 2018). This estimate is for an amended version of that bill (HR6-CONF-COMBO 07.XML, September 27, 2018) and includes three additional provisions (sections 4003, 4004, and 5061). On net, the additional provisions are estimated to reduce the unified-budget deficit by \$46 million over the 2019-2028 period. In total, CBO estimates that H.R. 6 would reduce the unified-budget deficit by \$2 million over the same period.

| INCREASES OR DECREASES (-) IN DIRECT SPENDING OUTLAYS |   |    |    |     |     |     |     |     |     |     |     |     |      |
|---|---|----|----|-----|-----|-----|-----|-----|-----|-----|-----|-----|------|
| TITLE I-  | -MEDICAID PROVISIONS TO ADDRESS               |    |    |     |     |     |     |     |     |     |     |     |      |
|   | THE OPIOID CRISIS                             |    |    |     |     |     |     |     |     |     |     |     |      |
| 1001.   | At-risk youth Medicaid protection             | *  | 5  | 5   | 5   | 10  | 10  | 10  | 10  | 10  | 10  | 25  | 75   |
| 1002.   | Health insurance for former foster youth      | 0  | 0  | 0   | 0   | *   | 10  | 21  | 33  | 46  | 61  | *   | 171  |
| 1003.   | Demonstration project to increase             |    |    |     |     |     |     |     |     |     |     |     |      |
|   | substance use provider capacity under the     |    |    |     |     |     |     |     |     |     |     |     |      |
|   | Medicaid program                              | 13 | 35 | 58  | 67  | 63  | 9   | 2   | 3   | 3   | 3   | 236 | 256  |
|   | Medicaid drug review and utilization          | *  | *  | 1   | 1   | 1   | 1   | 1   | 1   | 1   | 1   | 2   | 5    |
| 1006.   | Medicaid health homes for substance-use-      |    |    |     |     |     |     |     |     |     |     |     |      |
|   | disorder Medicaid enrollees                   | 94 | 58 | 62  | 56  | 52  | 48  | 43  | 38  | 32  | 25  | 323 | 509  |
| 1012.   | Help for moms and babies                      | 1  | 2  | 4   | 5   | 5   | 6   | 6   | 6   | 6   | 7   | 17  | 48   |
| TITLE II-   | -MEDICARE PROVISIONS TO ADDRESS               |    |    |     |     |     |     |     |     |     |     |     |      |
|   | THE OPIOID CRISIS <sup>a</sup>                |    |    |     |     |     |     |     |     |     |     |     |      |
| 2001.   | Expanding the use of telehealth services for  |    |    |     |     |     |     |     |     |     |     |     |      |
|   | the treatment of opioid use disorder and      |    |    |     |     |     |     |     |     |     |     |     |      |
|   | other substance use disorders                 | 0  | 1  | 1   | 1   | 2   | 2   | 2   | 3   | 3   | 4   | 4   | 18   |
|   | Comprehensive screenings for seniors          | 0  | 1  | 1   | 1   | 1   | 1   | 2   | 2   | 2   | 2   | 4   | 13   |
|   | Every prescription conveyed securely          | 0  | 0  | -24 | -35 | -33 | -30 | -33 | -32 | -31 | -32 | -92 | -250 |
| 2004.   | Requiring prescription drug plan sponsors     |    |    |     |     |     |     |     |     |     |     |     |      |
|   | under Medicare to establish drug              |    |    |     |     |     |     |     |     |     |     |     |      |
|   | management programs for at-risk               |    |    |     |     |     |     |     |     |     |     |     |      |
|   | beneficiaries                                 | 0  | 0  | 0   | -7  | -7  | -7  | -8  | -8  | -9  | -10 | -13 | -55  |
| 2005.   | Medicare coverage of certain services         |    |    |     |     |     |     |     |     |     |     |     |      |
|   | furnished by opioid treatment programs        | 0  | 0  | 15  | 20  | 25  | 30  | 35  | 40  | 40  | 45  | 60  | 250  |
| 2006.   | Encouraging appropriate prescribing under     |    |    | *   |     |     | *   | -1- | 44  |     | -1- |     |      |
| 2000  | Medicare for victims of opioid overdose       | 0  | 0  | •   | •   | •   | •   | •   | 4   | •   | 4   | •   | •    |
| 2008.   | Suspension of payments by Medicare            |    |    |     |     |     |     |     |     |     |     |     |      |
|   | prescription drug plans and MA–PD plans       |    |    |     |     |     |     |     |     |     |     |     |      |
|   | pending investigations of credible            | 0  | 1  | 1   | 1   | 1   | 1   | 1   | 1   | 4   | 1   | 4   | 0    |
|   | allegations of fraud by pharmacies            | 0  | -1 | -1  | -1  | -1  | -1  | -1  | -1  | -1  | -1  | -4  | -9   |
| TITLE III   | —FDA AND CONTROLLED SUBSTANCE                 |    |    |     |     |     |     |     |     |     |     |     |      |
|   | PROVISIONS                                    |    |    |     |     |     |     |     |     |     |     |     |      |
| 3201.   | Allowing for more flexibility with respect to |    |    |     |     |     |     |     |     |     |     |     |      |
|   | medication-assisted treatment for opioid      |    |    | _   |     |     |     |     |     |     |     |     |      |
|   | use disorders (b)                             | 1  | 4  | 7   | 48  | 57  | 55  | 56  | 56  | 56  | 54  | 117 | 395  |

## Estimated Direct Spending and Revenue Effects of H.R. 6, Substance Use-Disorder Prevention that Promotes Opioid Recovery and Treatment (SUPPORT) for Patients and Communities Act

| HR6-CONF-COMBO_07.XML, September 27, 2018 (2:43 p.m.)                      |         |            |            |            |            |              |              |              |              |              |              | 7, 2018<br><b>2019</b> - |
|--|---------|------------|------------|------------|------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------------------|
| Millions of dollars, by fiscal year.                                       | 2019    | 2020       | 2021       | 2022       | 2023       | 2024         | 2025         | 2026         | 2027         | 2028         | 2023         | 2028                     |
| INCREASES OR DECREASES (-) IN DIRECT SPENDING OUTLAYS                      |         |            |            |            |            |              |              |              |              |              |              |                          |
| TITLE IV—OFFSETS   |         |            |            |            |            |              |              |              |              |              |              |                          |
| 4001. Promoting value in Medicaid managed ca                               | re 0    | 0          | -144       | -434       | -305       | -314         | -339         | -365         | -390         | -420         | -882         | -2,710                   |
| 4002. Requiring reporting by group health plans                            |         |            |            |            |            |              |              |              |              |              |              |                          |
| of prescription drug coverage information                                  |         |            |            |            |            |              |              |              |              |              |              |                          |
| for purposes of identifying primary payer                                  |         |            |            |            |            |              |              |              |              |              |              |                          |
| situations under the Medicare program                                      | 0       | -5         | -5         | -5         | -5         | -5           | -5           | -5           | -5           | -5           | -20          | -45                      |
| 4003. Additional religious exemption from healt                            |         |            |            |            |            |              |              |              |              |              |              |                          |
| coverage responsibility requirement (b)                                    | -2      | -3         | -3         | -2         | -2         | -2           | -3           | -3           | -3           | -3           | -12          | -26                      |
| 4004. Modernizing the reporting of biological ar                           | ıd      |            |            |            |            |              |              |              |              |              |              |                          |
| biosimilar products (b, d)   | 0       | 2          | 1          | 7          | -          | -4           | 1            | 1            | -            | _            | -19          | 41                       |
| On-budget<br>Off-budget  | 0       | -2<br>*    | -4<br>*    | -7<br>*    | -5<br>*    | -4<br>*      | -4<br>*      | -4<br>*      | -5<br>*      | -5<br>*      | -19          | -41<br>*                 |
| TITLE V—OTHER MEDICAID PROVISIONS  | U       |            |            |            |            |              |              |              |              |              |              |                          |
| 5042. Medicaid providers are required to note                              |         |            |            |            |            |              |              |              |              |              |              |                          |
| experiences in record systems to help in-                                  |         |            |            |            |            |              |              |              |              |              |              |                          |
| need patients  | *       | *          | *          | *          | *          | *            | *            | *            | *            | *            | *            | *                        |
| 5052. State option to provide Medicaid coverag                             | e       |            |            |            |            |              |              |              |              |              |              |                          |
| for certain individuals with substance use                                 |         |            |            |            |            |              |              |              |              |              |              |                          |
| disorders who are patients in certain                                      |         |            |            |            |            |              |              |              |              |              |              |                          |
| institutions for mental diseases   | 0       | 40         | 195        | 366        | 447        | 0            | 0            | 0            | 0            | 0            | 1,048        | 1,048                    |
| 5061. Medicaid Improvement Fund  | 0       | 0          | 22         | 9          | 0          | 0            | 0            | 0            | 0            | 0            | 31           | 31                       |
| TITLE VI—OTHER MEDICARE PROVISIONS <sup>a</sup>                            |         |            |            |            |            |              |              |              |              |              |              |                          |
| 6042. Opioid use disorder treatment  |         |            |            |            |            |              |              |              |              |              |              |                          |
| demonstration program  | 0       | 0          | 15         | 26         | 24         | 23           | 15           | 4            | *            | *            | 66           | 107                      |
| 6052. Grants to provide technical assistance to                            |         |            |            |            |            |              |              |              |              |              |              |                          |
| outlier prescribers of opioids (c)   | 8       | 19         | 38         | 8          | 4          | 0            | 0            | 0            | 0            | 0            | 75           | 75                       |
| 6062. Electronic prior authorization for covered                           |         | _          | *          | *          |            | *            | -1-          | -1-          | -1-          | <b>.1</b> .  | .14          | *                        |
| Part D drugs   | 0       | 0          | •          | •          | •          | •            | •            | •            | *            | *            | •            | •                        |
| 6064. Expanding eligibility for medication therap                          | ру<br>О | 0          | *          | *          | *          | *            | *            | *            | *            | *            | *            | *                        |
| management programs under Part D 6083. Expanding access under the Medicare | U       | U          |            |            |            |              | ·            | ·            |              | -            |              |                          |
| program to addiction treatment in  |         |            |            |            |            |              |              |              |              |              |              |                          |
| Federally qualified health centers and rur                                 | al      |            |            |            |            |              |              |              |              |              |              |                          |
| health clinics (c)   | 2       | 4          | 2          | 0          | 0          | 0            | 0            | 0            | 0            | 0            | 8            | 8                        |
| TITLE VII—PUBLIC HEALTH PROVISIONS   | 0       | 0          | 0          | 0          | 0          | 0            | 0            | 0            | 0            | 0            | 0            | 0                        |
|  | U       | U          | U          | U          | U          | U            | U            | U            | U            | U            | U            | U                        |
| TITLE VIII—MISCELLANEOUS   |         |            |            |            |            |              |              |              |              |              |              |                          |
| 8003. Mandatory advance electronic informatio                              | n       |            |            |            |            |              |              |              |              |              |              |                          |
| for postal shipments Off-budget outlays                                    | 2       | 2          | 3          | 3          | 3          | 3            | 3            | 3            | 3            | 3            | 14           | 29                       |
| 8082. Improving recovery and reunifying                                    | 2       | 3          | 3          | 3          | 3          | 3            | 3            | 3            | 3            | 3            | 14           | 29                       |
| families (c)   | 1       | 3          | 3          | 3          | 2          | 2            | 1            | 0            | 0            | 0            | 12           | 15                       |
|  |         |            |            |            |            |              |              |              |              |              |              |                          |
| Total, Changes in On-Budget Direct Spending Outl                           | -       | 161<br>164 | 247<br>250 | 126<br>129 | 335<br>338 | -167<br>-164 | -200<br>-197 | -223<br>-220 | -245<br>-242 | -265<br>-262 | 988<br>1,002 | -111<br>-82              |
| Total, Changes in Direct Spending (Unified-Budget                          | ., 121  | 104        | 250        | 129        | 336        | -104         | -13/         | -220         | -242         | -202         | 1,002        | -04                      |

## Estimated Direct Spending and Revenue Effects of H.R. 6, Substance Use-Disorder Prevention that Promotes Opioid Recovery and Treatment (SUPPORT) for Patients and Communities Act

**Total, Changes in Deficits (Unified-Budget)** 

| HR6-CO                                      | NF-COMBO_07.XML, September 27, 2018 (2:4      | 43 p.m.) | )       |          |           |        |                  |          |        |      | Septe | ember 2 <sup>°</sup><br><b>2019</b> - | -    |
|---|---|----------|---------|----------|-----------|--------|------------------|----------|--------|------|-------|---------------------------------------|------|
| Millions of dollars, by fiscal year.        |   |          | 2020    | 2021     | 2022      | 2023   | 2024             | 2025     | 2026   | 2027 | 2028  | 2023                                  | 2028 |
|   | INC   | REASES   | OR DE   | CREASI   | ES (-) IN | REVEN  | UES <sup>e</sup> |          |        |      |       |                                       |      |
| 3012.                                       | Notification, nondistribution, and recall of  |          |         |          |           |        |                  |          |        |      |       |                                       |      |
|   | controlled substances                         | *        | *       | *        | *         | *      | *                | *        | *      | *    | *     | *                                     | *    |
| 3013.                                       | Single source pattern of imported illegal     |          |         |          |           |        |                  |          |        |      |       |                                       |      |
|   | drugs   | *        | *       | *        | *         | *      | *                | *        | *      | *    | *     | *                                     | *    |
| 3022.                                       | Restricting entrance of illicit drugs         | *        | *       | *        | *         | *      | *                | *        | *      | *    | *     | *                                     | *    |
| 3201.                                       | Allowing for more flexibility with respect to |          |         |          |           |        |                  |          |        |      |       |                                       |      |
|   | medication-assisted treatment for opioid      |          |         |          |           |        |                  |          |        |      |       |                                       |      |
|   | use disorders (b)                             |          |         |          |           |        |                  |          |        |      |       |                                       |      |
|   | On-budget                                     | *        | *       | -1       | -6        | -9     | -9               | -9       | -10    | -11  | -11   | -16                                   | -66  |
|   | Off-budget                                    | *        | *       | *        | -2        | -3     | -3               | -4       | -4     | -4   | -4    | -6                                    | -25  |
| 3273.                                       | Amendments                                    | *        | *       | *        | *         | *      | *                | *        | *      | *    | *     | *                                     | *    |
| 4003.                                       | Additional religious exemption from health    |          |         |          |           |        |                  |          |        |      |       |                                       |      |
|   | coverage responsibility requirement (b)       |          |         |          |           |        |                  |          |        |      |       |                                       |      |
|   | On-budget                                     | *        | *       | *        | *         | *      | *                | *        | *      | *    | *     | 2                                     | 4    |
|   | Off-budget                                    | *        | *       | *        | *         | *      | *                | *        | *      | *    | *     | 1                                     | 2    |
| 4004.                                       | Modernizing the reporting of biological and   |          |         |          |           |        |                  |          |        |      |       |                                       |      |
|   | biosimilar products (b, d)                    |          |         |          |           |        |                  |          |        |      |       |                                       |      |
|   | On-budget                                     | 0        | *       | *        | 1         | *      | *                | *        | *      | *    | *     | 2                                     | 3    |
|   | Off-budget                                    | 0        | 0       | *        | *         | *      | *                | *        | *      | *    | *     | 1                                     | 1    |
| 8023.                                       | Unfair or deceptive acts or practices with    |          |         |          |           |        |                  |          |        |      |       |                                       |      |
|   | respect to substance use disorder             |          |         |          |           |        |                  |          |        |      |       |                                       |      |
|   | treatment service and products                | *        | *       | *        | *         | *      | *                | *        | *      | *    | *     | *                                     | *    |
| 8122.                                       | Criminal penalties                            | *        | *       | *        | *         | *      | *                | *        | *      | *    | *     | *                                     | *    |
| Total, Changes in On-Budget Revenues        |   | *        | *       | -1       | -5        | -8     | -8               | -8       | -9     | -10  | -10   | -13                                   | -59  |
| Total, Changes in Revenues (Unified-Budget) |   | *        | *       | -1       | -7        | -11    | -11              | -12      | -13    | -13  | -14   | -18                                   | -81  |
|   | NET INCREASE OR DECF                          | REASE (- | ) IN DE | FICITS F | ROM R     | EVENUI | E AND D          | DIRECT S | SPENDI | NG   |       |                                       |      |
| Chan  |   | 119      | 160     | 247      | 131       |        | -159             | -191     | -214   | -235 | -254  | 1,001                                 | E2   |
| Changes in On-Budget Deficits               |   | 119      | 100     | 24/      | 131       | 343    | -139             | -131     | -214   | -233 | -234  | 1,001                                 | -52  |

121

163

250

136

349

-153

-185 -208 -228 -248

1,020

-2

## Estimated Direct Spending and Revenue Effects of H.R. 6, Substance Use–Disorder Prevention that Promotes Opioid Recovery and Treatment (SUPPORT) for Patients and Communities Act

HR6-CONF-COMBO 07.XML, September 27, 2018 (2:43 p.m.)

September 27, 2018 **2019- 2019-**

|         |                                       |                    |                            |                                   |  |  |  |  |  | 2013-  | 2015-  |
|---------|---------------------------------------|--------------------|----------------------------|-----------------------------------|--|--|--|--|--|--|--|
| 2019    | 2020                                  | 2021               | 2022                       | 2023                              | 2024                                       | 2025   | 2026   | 2027   | 2028   | 2023   | 2028   |
|         |                                       |                    |                            |                                   |  |  |  |  |  |  |  |
| pending | g section                             | ns excep           | t for th                   | e follow                          | ing thre                                   | ee provi   | isions:  |  |  |  |  |
|         |                                       |                    |                            |                                   |  |  |  |  |  |  |  |
| 0       | 0                                     | 31                 | 0                          | 0                                 | 0  | 0  | 0  | 0  | 0  | 31   | 31   |
| 0       | 0                                     | 22                 | 9                          | 0                                 | 0  | 0  | 0  | 0  | 0  | 31   | 31   |
|         |                                       |                    |                            |                                   |  |  |  |  |  |  |  |
|         |                                       |                    |                            |                                   |  |  |  |  |  |  |  |
| 75      | 0                                     | 0                  | 0                          | 0                                 | 0  | 0  | 0  | 0  | 0  | 75   | 75   |
| 8       | 19                                    | 38                 | 8                          | 4                                 | 0  | 0  | 0  | 0  | 0  | 75   | 75   |
|         |                                       |                    |                            |                                   |  |  |  |  |  |  |  |
|         |                                       |                    |                            |                                   |  |  |  |  |  |  |  |
|         |                                       |                    |                            |                                   |  |  |  |  |  |  |  |
| 0       | 0                                     | 0                  | 0                          | 0                                 | 0  | 0  | 0  | 0  | 0  | 0  | 0  |
|         |                                       |                    |                            |                                   |  |  |  |  |  |  | 8  |
| 2       | 4                                     | 2                  | 0                          | 0                                 | 0  | 0  | 0  | 0  | 0  | 8  | 8  |
|         |                                       |                    |                            |                                   |  |  |  |  |  |  |  |
| 15      | 0                                     | 0                  | 0                          | 0                                 | 0  | 0  | 0  | 0  | 0  | 15   | 15   |
| 1       | 3                                     | 3                  | 3                          | 2                                 | 2  | 1  | 0  | 0  | 0  | 12   | 15   |
|         |                                       |                    |                            |                                   |  |  |  |  |  |  |  |
| 110     | 138                                   | 185                | 110                        | 333                               | -166                                       | -198   | -220   | -242   | -262   | 876  | -211   |
| 110     | 138                                   | 185                | 110                        | 333                               | -166                                       | -198   | -220   | -242   | -262   | 876  | -211   |
|         |                                       |                    |                            |                                   |  |  |  |  |  |  |  |
| 208     | 138                                   | 185                | 110                        | 333                               | -166                                       | -198   | -220   | -242   | -262   | 974  | -113   |
| 121     | 164                                   | 250                | 129                        | 338                               | -164                                       | -197   | -220   | -242   | -262   | 1,002  | -82  |
|         | pending 0 0 75 8 8 2 15 1 110 110 208 | pending section  0 | pending sections except  0 | pending sections except for th  0 | pending sections except for the follows  0 | pending sections except for the following three  0 | pending sections except for the following three provided of th | pending sections except for the following three provisions:  0 0 31 0 0 0 0 0 0 0 0 22 9 0 0 0 0  75 0 0 0 0 0 0 0 0 8 19 38 8 4 0 0 0  2 4 2 0 0 0 0 0 0 15 0 0 0 0 0 0 0 1 3 3 3 2 2 1 0  110 138 185 110 333 -166 -198 -220 110 138 185 110 333 -166 -198 -220 208 138 185 110 333 -166 -198 -220 | pending sections except for the following three provisions:  0 | pending sections except for the following three provisions:  0 | pending sections except for the following three provisions:  0 |

Source: Congressional Budget Office and the staff of the Joint Committee on Taxation.

Notes: Components may not sum to totals because of rounding. \* = between -\$500,000 and \$500,000.

- a. Medicare provisions include interactions with Medicare Advantage payments, the effect on Medicare Part A and B premiums, and TRICARE.
- b. Proposal would affect both direct spending and revenues, which are shown separately.
- c. Budget authority does not equal outlays; see memorandum.
- d. On September 25, 2018, the Congress cleared the Patient Right to Know Drug Prices Act (S. 2554). S. 2554 requires that certain agreements settling drug patent disputes between sponsors of biological products be filed with the Federal Trade Commission and the Department of Justice. A provision in section 4004 would extend that reporting requirement to additional settlements. The estimates shown here reflect the incremental effect of that amendment.
- e. For revenues, positive numbers indicate a decrease in the deficit and negative numbers indicate an increase in the deficit.

FDA = Food and Drug Administration; MA-PD = Medicare Advantage plan that offers prescription drug coverage; TRICARE = the health plan operated by the Department of Defense.