

CBO Estimate for Rules Committee Print 116-18

As posted on the website of the House Committee on Rules on June 10, 2019, <https://go.usa.gov/xmJ7r>

June 13, 2019

Table 1 shows CBO’s estimates for divisions A through E of Rules Committee Print 116-18, which contain the text of 5 of the 12 annual appropriation bills for fiscal year 2020. Those divisions are substantively identical to the following bills reported in the House of Representatives: H.R. 3055 (Commerce, Justice, Science), H.R. 3164 (Agriculture), H.R. 3052 (Interior and Environment), H.R. 2745 (Military Construction, VA), and H.R. 3163 (Transportation, HUD). **Table 2** shows CBO’s estimate for division F, the Fair Compensation for Low-Wage Contractor Employees Act of 2019.

Table 1. Discretionary Appropriations, Fiscal Year 2020, Divisions A through E

Subcommittee		Constrained by the Caps ^{a,b}			Allocation Adjustments ^c			Emergency Requirements ^{c,e}	Total ^b
		Defense	Nondefense ^d	Total	OCO/GWOT	Wildfire Suppression	2020 Census ^d		
Commerce, Justice, Science (Division A) ^d	BA:	5,695	60,700	66,395	0	0	7,500	0	73,895
	O:	5,632	65,367	70,999	0	0	5,400	251	76,650
Agriculture (Division B) ^b	BA:	0	24,310	24,310	0	0	0	8	24,318
	O:	0	22,787	22,787	0	0	0	1,848	24,635
Interior and Environment (Division C)	BA:	0	37,277	37,277	0	2,250	0	0	39,527
	O:	0	35,528	35,528	0	2,250	0	289	38,067
Military Construction, VA (Division D)	BA:	10,539	94,678	105,217	921	0	0	2,300	108,438
	O:	9,229	89,983	99,212	7	0	0	342	99,561
Transportation, HUD (Division E)	BA:	300	75,471	75,771	0	0	0	0	75,771
	O:	<u>300</u>	<u>132,849</u>	<u>133,149</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>878</u>	<u>134,027</u>
Total	BA:	16,534	292,436	308,970	921	2,250	7,500	2,308	321,949
	O:	15,161	346,514	361,675	7	2,250	5,400	3,608	372,940

Source: Congressional Budget Office.

Estimates are relative to CBO’s May 2019 baseline; assumes enactment before October 1, 2019.

BA = budget authority; HUD = Department of Housing and Urban Development; OCO/GWOT = overseas contingency operations/global war on terrorism; O = outlays; VA = Department of Veterans Affairs.

- a. In fiscal year 2020, most discretionary budget authority is subject to limits (or caps) established by the Budget Control Act of 2011 (Public Law 112-25), as modified. Under current law, those caps total \$1,119 billion—\$576 billion for defense programs (statutorily, *revised security*) and \$543 billion for nondefense programs (statutorily, *revised nonsecurity*). The authority to determine whether funding provided for fiscal year 2020 exceeds the caps—that is, whether a sequestration is required, and if so, how to apply necessary reductions in budget authority—rests with the Office of Management and Budget.
- b. In accordance with the 21st Century Cures Act (P.L. 114-255), certain spending for the Food and Drug Administration is excluded from estimates for the purposes of the Balanced Budget and Emergency Deficit Control Act of 1985 (the Deficit Control Act) and for the purposes of the Congressional Budget Act of 1974 (as amended). As a result, this estimate excludes \$75 million in budget authority and \$62 million in outlays (within Agriculture).
- c. In accordance with the Congressional Budget Act, most of the funding for certain activities results in adjustments to the caps on discretionary budget authority established under the Budget Control Act. Such funding includes appropriations for certain activities specifically designated in keeping with section 251 of the Deficit Control Act. In addition, under H. Res. 293, which the House passed on April 9, 2019, the Chairman of the House Committee on the Budget may adjust allocations to account for budget authority and corresponding outlays provided for certain activities related to tax enforcement and the 2020 census. Consistent with that resolution, this table reflects such budget authority as an adjustment to the caps on discretionary spending, similar to the adjustments permitted under the Budget Control Act. However, if enacted, budget authority for tax enforcement and the 2020 census would not result in adjustments to statutory caps on discretionary spending.
- d. At the direction of the House Committee on the Budget, spending for certain activities related to the 2020 census provided in division A (Commerce, Justice, Science), and designated under section 1(g) of H. Res. 293, is reflected as spending that would result in an adjustment to caps on discretionary spending rather than as spending constrained by statutory caps.
- e. Section 314(d) of the Congressional Budget Act excludes amounts designated as emergency requirements for determining compliance with allocations set in accordance with section 302(b) of that act. Therefore, the amounts designated as emergency requirements are displayed separately from other adjustments permitted for purposes of budget enforcement for 2020 appropriation bills in the House. The amounts in this column include the effects of the Additional Supplemental Appropriations for Disaster Relief Act, 2019 (P.L. 116-20), as enacted on June 6, 2019. That legislation provided supplemental funding in 2019 to respond to various natural disasters and designated those amounts as emergency requirements.

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Table 2. Division F, Fair Compensation for Low-Wage Contractor Employees Act of 2019

Division F of Rules Committee Print 116-18 would provide a permanent, indefinite appropriation to reimburse contractors for providing compensation to certain contract workers whose pay was affected by the lapse in appropriations that began on December 22, 2018. Consistent with section 5 of that division and at the direction of the House Committee on the Budget, this estimate reflects the budgetary effects of division F as direct spending charged to the relevant authorizing committees. CBO's estimate is uncertain in part because there are no comprehensive sources of information to identify how many workers would be affected.

Millions of Dollars	By Fiscal Year												
	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2019-	2019-
INCREASES IN DIRECT SPENDING													
Estimated Budget Authority	0	750	250	*	0	0	0	0	0	0	0	1,000	1,000
Estimated Outlays	0	750	250	*	0	0	0	0	0	0	0	1,000	1,000

Source: Congressional Budget Office.

Estimates are relative to CBO's May 2019 baseline; assumes enactment before October 1, 2019.

* = between zero and \$500,000.