

### At a Glance

## S. 814, Ukraine Security Partnership Act of 2021

As reported by the Senate Committee on Foreign Relations on April 26, 2021

By Fiscal Year, Millions of Dollars	2021	2021-2026	2021-2031
Direct Spending (Outlays)	*	*	*
Revenues	<b>0</b>	<b>0</b>	<b>0</b>
Increase or Decrease (-) in the Deficit	*	*	*
Spending Subject to Appropriation (Outlays)	<b>0</b>	<b>831</b>	not estimated
Statutory pay-as-you-go procedures apply?	<b>Yes</b>	<b>Mandate Effects</b>	
Increases on-budget deficits in any of the four consecutive 10-year periods beginning in 2032?	<b>No</b>	Contains intergovernmental mandate?	<b>No</b>
		Contains private-sector mandate?	<b>No</b>

\* = between -\$500,000 and \$500,000.

#### The bill would

- Specifically authorize appropriations of almost \$1.8 billion over the 2022-2026 period for foreign assistance to Ukraine
- Prioritize transfers of excess defense articles to Ukraine

#### Estimated budgetary effects would mainly stem from

- Authorizing appropriations for foreign assistance

**Detailed estimate begins on the next page.**

## Bill Summary

S. 814 would authorize appropriations of about \$1.8 billion over the 2022-2026 period for assistance to Ukraine and would require the Administration to provide several reports and strategies to the Congress about aspects of our relations with that country.

## Estimated Federal Cost

The estimated budgetary effects of S. 814 are shown in Table 1. The costs of the legislation fall within budget function 150 (international affairs).

<b>Table 1. Estimated Budgetary Effects of S. 814</b>							
	<b>By Fiscal Year, Millions of Dollars</b>						
	2021	2022	2023	2024	2025	2026	2021-2026
<b>Increases in Spending Subject to Appropriation</b>							
Security Assistance							
Authorization	0	304	304	304	304	304	1,520
Estimated Outlays	0	9	71	141	201	246	668
Other Foreign Assistance							
Authorization	0	50	50	50	50	50	250
Estimated Outlays	0	13	25	33	39	43	153
Special Envoy for Ukraine							
Estimated Authorization	0	1	1	1	1	1	5
Estimated Outlays	0	1	1	1	1	1	5
Miscellaneous Provisions							
Estimated Authorization	0	1	1	1	1	1	5
Estimated Outlays	0	1	1	1	1	1	5
Total Changes							
Estimated Authorization	0	356	356	356	356	356	1,780
Estimated Outlays	0	24	98	176	242	291	831

In addition to the budgetary effects shown above, S. 814 would have insignificant effects on direct spending over the 2021-2031 period.

## Basis of Estimate

CBO assumes that S. 814 will be enacted near the start of fiscal year 2022 and that the authorized and estimated amounts will be appropriated each fiscal year.

## Spending Subject to Appropriation

CBO estimates that implementing S. 814 would cost \$831 million over the 2021-2026 period; such spending would be subject to the appropriation of the specified and estimated amounts.

**Security Assistance.** S. 814 would authorize appropriations of \$1.5 billion for security assistance to Ukraine. Section 8 would authorize appropriations of \$300 million each year over the 2022-2026 period for Ukraine to purchase U.S. defense articles and services. Section 11 would authorize appropriations of \$4 million each year over that same period for Ukrainian military and civilian personnel to receive U.S. military education and training. On the basis of historical spending patterns for those programs, CBO estimates that outlays would increase by \$668 million over the 2021-2026 period, subject to the appropriation of the specified amounts.

**Other Foreign Assistance.** Section 15 would authorize appropriations of \$50 million each year over the 2022-2026 period in assistance to Ukraine; those funds would be used for various purposes including cybersecurity, economic reforms, and humanitarian assistance. On the basis of historical spending patterns for similar programs, CBO estimates that outlays would increase by \$153 million over the 2021-2026 period, subject to the appropriation of the specified amount.

**Special Envoy for Ukraine.** Section 7 would authorize the Department of State to reestablish the position of Special Envoy for Ukraine. On the basis of information about the cost and staffing of the previous envoy's office, CBO estimates that implementing the provision would cost \$1 million annually and \$5 million in total over the 2021-2026 period.

**Miscellaneous Provisions.** Other provisions in S. 814, primarily those requiring the department to prepare several reports and strategies, would increase administrative costs. CBO estimates that implementing each of them would cost less than \$500,000 annually and \$5 million in total over the 2021-2026 period.

### **Direct Spending**

Section 9 would authorize the Department of Defense (DoD) to give Ukraine a higher priority for receiving excess defense articles. Such items are often sold at a discount or provided at no cost to the recipient. DoD transfers many defense articles to foreign countries through the Foreign Military Sales Program. Those countries pay all costs associated with the transfers, and the amounts received are available for obligation without further appropriation; therefore, CBO estimates that enacting that provision would have an insignificant net effect on direct spending over time.

### **Pay-As-You-Go Considerations**

CBO estimates that enacting S. 814 would have insignificant effects on direct spending over the 2021-2031 period and would not affect revenues.

**Increase in Long-Term Deficits:** None.

**Mandates:** None.

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