



Estimated Budgetary Effects of Title II, Committee on Education and Labor, H.R. 5376, the Build Back Better Act, as Posted on the Website of the House Committee on Rules on November 3, 2021 (Rules Committee Print 117-18), as Amended by Yarmuth Amendment 112

		By Fiscal Year, Millions of Dollars											
		2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2022-2026	2022-2031
Increases or Decreases (-) in Direct Spending													
Sec.	20001.	Grow Your Own Programs											
		Budget Authority	113	0	0	0	0	0	0	0	0	113	113
		Estimated Outlays	6	17	23	23	23	11	8	2	0	92	113
Sec.	20002.	Teacher Residencies											
		Budget Authority	112	0	0	0	0	0	0	0	0	112	112
		Estimated Outlays	6	18	18	18	18	16	0	0	0	78	112
Sec.	20003.	Support School Principals											
		Budget Authority	112	0	0	0	0	0	0	0	0	112	112
		Estimated Outlays	6	22	22	22	18	0	0	0	0	94	112
Sec.	20004.	Grants for the Hawkins Centers of Excellence Program											
		Budget Authority	112	0	0	0	0	0	0	0	0	112	112
		Estimated Outlays	6	22	22	22	18	0	0	0	0	94	112
Sec.	20005.	Personnel Grants to Improve Services for Children With Disabilities											
		Budget Authority	161	0	0	0	0	0	0	0	0	161	161
		Estimated Outlays	5	24	32	32	16	11	9	0	0	125	161
Sec.	20006.	Grants for Native American Language Teachers and Educators											
		Budget Authority	200	0	0	0	0	0	0	0	0	200	200
		Estimated Outlays	10	40	40	40	30	0	0	0	0	170	200
Sec.	20021.	Increasing the Maximum Federal Pell Grant											
		Budget Authority	2,575	2,721	2,797	2,870	0	0	0	0	0	10,963	10,963
		Estimated Outlays	670	2,587	2,739	2,815	2,123	29	0	0	0	10,934	10,963
Sec.	20022.	Expanding Federal Student Aid Eligibility ^a											
		Budget Authority	144	139	138	138	125	114	103	98	0	684	999
		Estimated Outlays	172	356	-196	134	135	122	111	100	64	601	999
Sec.	20023.	Increase in Pell Grants for Recipients of Means-Tested Benefits											
		Budget Authority	0	0	15	16	16	17	18	18	0	47	100



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		2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2022-2026	2022-2031
	Estimated Outlays	0	0	4	15	16	16	17	18	13	1	35	100
Sec. 20024.	Retention and Completion Grants												
	Budget Authority	500	0	0	0	0	0	0	0	0	0	500	500
	Estimated Outlays	2	47	92	100	100	98	53	8	0	0	341	500
Sec. 20025.	Institutional Aid												
	Budget Authority	6,000	0	0	0	0	0	0	0	0	0	6,000	6,000
	Estimated Outlays	24	384	864	1,044	1,140	1,176	816	336	156	60	3,456	6,000
Sec. 20026.	Research and Development Infrastructure Competitive Grant Program												
	Budget Authority	3,000	0	0	0	0	0	0	0	0	0	3,000	3,000
	Estimated Outlays	50	150	255	393	480	518	495	358	220	81	1,328	3,000
Sec. 20027.	Northern Mariana Islands, American Samoa, United States Virgin Islands, Guam, and Freely Associated States College Access												
	Budget Authority	0	6	7	7	7	7	8	8	0	0	27	50
	Estimated Outlays	0	2	6	7	7	7	7	8	6	*	22	50
Sec. 20031.	Program Administration												
	Budget Authority	92	0	0	0	0	0	0	0	0	0	92	92
	Estimated Outlays	9	18	18	14	14	10	9	0	0	0	73	92
Sec. 20032.	Student Aid Administration												
	Budget Authority	85	0	0	0	0	0	0	0	0	0	85	85
	Estimated Outlays	21	26	13	9	9	4	3	0	0	0	78	85
Sec. 20033.	Department of Education Inspector General												
	Budget Authority	10	0	0	0	0	0	0	0	0	0	10	10
	Estimated Outlays	0	1	2	3	2	1	1	0	0	0	8	10
Secs. 20021, 20022, and 20023.	Interaction Among Provisions That Affect Pell Grants												
	Budget Authority	45	51	53	54	4	5	5	5	0	0	207	222
	Estimated Outlays	12	45	51	53	42	6	5	5	3	*	203	222



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		2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2022-2026	2022-2031
	Budget Authority	5,000	0	0	0	0	0	0	0	0	0	5,000	5,000
	Estimated Outlays	150	750	900	1,000	900	800	250	100	75	50	3,700	4,975
Sec. 22008.	Job Corps												
	Budget Authority	500	0	0	0	0	0	0	0	0	0	500	500
	Estimated Outlays	25	150	150	150	15	5	3	2	0	0	490	500
Sec. 22009.	Native American Programs												
	Budget Authority	50	0	0	0	0	0	0	0	0	0	50	50
	Estimated Outlays	2	8	9	10	9	8	3	1	0	0	38	50
Sec. 22010.	Migrant and Seasonal Farmworker Programs												
	Budget Authority	70	0	0	0	0	0	0	0	0	0	70	70
	Estimated Outlays	2	11	13	14	13	11	4	1	1	0	53	70
Sec. 22011.	Youthbuild Program												
	Budget Authority	15	0	0	0	0	0	0	0	0	0	15	15
	Estimated Outlays	*	2	3	3	3	2	1	0	0	0	11	14
Sec. 22012.	Senior Community Service Employment Program												
	Budget Authority	35	0	0	0	0	0	0	0	0	0	35	35
	Estimated Outlays	6	28	1	0	0	0	0	0	0	0	35	35
Sec. 22101.	Adult Education and Literacy Activities												
	Budget Authority	700	0	0	0	0	0	0	0	0	0	700	700
	Estimated Outlays	35	119	119	119	119	119	70	0	0	0	511	700
Sec. 22102.	Career and Technical Education												
	Budget Authority	700	0	0	0	0	0	0	0	0	0	700	700
	Estimated Outlays	35	119	119	119	119	119	70	0	0	0	511	700
Sec. 22103.	Community College and Industry Partnership Grants												
	Budget Authority	5,000	0	0	0	0	0	0	0	0	0	5,000	5,000
	Estimated Outlays	250	750	750	1,000	750	750	500	250	0	0	3,500	5,000
Sec. 22201.	Competitive Integrated Employment Transformation Grant Program												
	Budget Authority	270	0	0	0	0	0	0	0	0	0	270	270
	Estimated Outlays	5	27	54	54	45	41	27	14	3	0	185	270



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		2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2022-2026	2022-2031
Sec. 22202.	Grants for States to Expand Competitive Integrated Employment												
	Budget Authority	24	0	0	0	0	0	0	0	0	0	24	24
	Estimated Outlays	*	2	5	5	4	4	2	1	1	0	16	24
Sec. 22203.	Technical Assistance												
	Budget Authority	6	0	0	0	0	0	0	0	0	0	6	6
	Estimated Outlays	*	1	1	2	1	1	0	0	0	0	5	6
Sec. 22302.	Grants to Support the Direct Care Workforce												
	Budget Authority	1,000	0	0	0	0	0	0	0	0	0	1,000	1,000
	Estimated Outlays	40	200	200	200	100	100	100	20	20	20	740	1,000
Sec. 22401.	Department of Labor Inspector General												
	Budget Authority	40	0	0	0	0	0	0	0	0	0	40	40
	Estimated Outlays	2	6	10	8	6	4	2	2	0	0	32	40
Sec. 22402.	Program Administration												
	Budget Authority	90	0	0	0	0	0	0	0	0	0	90	90
	Estimated Outlays	19	23	27	9	5	4	2	1	0	0	83	90
Sec. 23001.	Birth Through Five Child Care and Early Learning Entitlement ^{b,c,d}												
	Budget Authority	119,520	0	0	43,579	51,601	58,766	0	0	0	0	214,700	273,466
	Estimated Outlays	2,601	13,881	29,965	41,711	51,242	55,843	51,815	24,223	1,622	563	139,400	273,466
Sec. 23002.	Universal Preschool ^{b,c,d}												
	Budget Authority	57,001	2	5	18,045	17,591	16,396	0	0	0	0	92,644	109,040
	Estimated Outlays	1,570	7,110	12,093	15,391	21,022	24,117	19,773	7,964	0	0	57,186	109,040
Sec. 24001.	Expanding Community Eligibility												
	Budget Authority	240	1,580	1,560	1,210	910	740	190	60	40	30	5,500	6,560
	Estimated Outlays	240	1,580	1,560	1,210	910	740	190	60	40	30	5,500	6,560
Sec. 24002.	Summer Electronic Benefits Transfer for Children Program												
	Budget Authority	50	1,500	1,700	0	0	0	0	0	0	0	3,250	3,250
	Estimated Outlays	50	1,500	1,700	0	0	0	0	0	0	0	3,250	3,250



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		2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2022-2026	2022-2031
Sec. 24003.	Healthy Food Incentives Demonstration												
	Budget Authority	250	0	0	0	0	0	0	0	0	0	250	250
	Estimated Outlays	13	50	63	63	38	23	0	0	0	0	227	250
Sec. 24004.	School Kitchen Equipment Grants												
	Budget Authority	30	0	0	0	0	0	0	0	0	0	30	30
	Estimated Outlays	3	8	9	8	2	0	0	0	0	0	30	30
Sec. 25001.	Assistive Technology												
	Budget Authority	10	0	0	0	0	0	0	0	0	0	10	10
	Estimated Outlays	5	4	1	0	0	0	0	0	0	0	10	10
Sec. 25002.	Family Violence Prevention and Services Funding												
	Budget Authority	30	0	0	0	0	0	0	0	0	0	30	30
	Estimated Outlays	9	15	5	1	0	0	0	0	0	0	30	30
Sec. 25003.	Pregnancy Assistance Fund												
	Budget Authority	75	0	0	0	0	0	0	0	0	0	75	75
	Estimated Outlays	2	17	24	23	8	1	0	0	0	0	74	75
Sec. 25004.	Funding for the Aging Network and Infrastructure												
	Budget Authority	1,200	0	0	0	0	0	0	0	0	0	1,200	1,200
	Estimated Outlays	187	298	293	230	135	57	0	0	0	0	1,143	1,200
Sec. 25005.	Technical Assistance Center for Supporting Direct Care and Caregiving												
	Budget Authority	20	0	0	0	0	0	0	0	0	0	20	20
	Estimated Outlays	1	3	4	4	4	3	1	0	0	0	16	20
Sec. 25006.	Funding to Support Unpaid Caregivers												
	Budget Authority	40	0	0	0	0	0	0	0	0	0	40	40
	Estimated Outlays	4	8	8	8	8	4	0	0	0	0	36	40
Sec. 25007.	Funding to Support Individuals With Intellectual and Developmental Disabilities												
	Budget Authority	25	0	0	0	0	0	0	0	0	0	25	25
	Estimated Outlays	2	5	5	5	5	3	0	0	0	0	22	25



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		2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2022-2026	2022-2031
Sec. 25008.	Office of the Inspector General of the Department of Health and Human Services												
	Budget Authority	50	0	0	0	0	0	0	0	0	0	50	50
	Estimated Outlays	23	27	0	0	0	0	0	0	0	0	50	50
Sec. 26001.	Corporation for National and Community Service and the National Service Trust												
	Budget Authority	15,140	0	0	0	0	0	0	0	80	0	15,140	15,220
	Estimated Outlays	453	1,677	2,164	2,350	2,474	2,260	1,192	772	558	330	9,118	14,230
Sec. 26002.	Workforce Development in Support of Climate Resilience and Mitigation												
	Budget Authority	4,280	0	0	0	0	0	0	0	0	0	4,280	4,280
	Estimated Outlays	151	718	834	894	695	609	191	77	56	38	3,292	4,263
Sec. 27001.	Requirements With Respect to Cost Sharing for Certain Insulin Products	Estimate included in title XIII, sec. 137308											
Sec. 27002.	Oversight of Pharmacy Benefit Manager Services	Estimate included in title XIII, sec. 137309											
Total Changes in Direct Spending													
	Budget Authority	233,831	5,999	6,275	65,919	70,254	76,045	324	189	120	30	382,278	458,986
	Estimated Outlays	7,504	34,344	56,800	71,139	84,524	88,871	76,097	34,467	2,937	1,239	254,311	457,922
		Increases in Revenues											
Sec. 21004.	Adjustment of Civil Penalties	*	110	258	301	308	318	325	332	340	345	977	2,637
Sec. 21005.	Civil Monetary Penalties for Parity Violations	0	3	4	4	4	4	4	4	4	4	15	35
Sec. 21006.	Penalties Under the National Labor Relations Act	2	5	7	10	10	10	11	11	11	11	34	88
Secs. 23001 and 23002.	Interaction of Birth Through Five Child Care and Early Learning Entitlement and Universal Preschool ^{b,c}	35	156	164	212	219	164	69	0	0	0	786	1,019
Total Changes in Revenues		37	274	433	527	541	496	409	347	355	360	1,812	3,779



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	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2022-2026	2022-2031
	Net Increases in the Deficit											
	From Changes in Direct Spending and Revenues											
Estimated Effect on the Deficit	7,467	34,070	56,367	70,612	83,983	88,375	75,688	34,120	2,582	879	252,499	454,143

See the Notes tab for additional details.



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Notes

Sources: Congressional Budget Office; staff of the Joint Committee on Taxation.

* = between zero and \$500,000.

- a. The estimate for section 20022 reflects increases in the costs of student loans and the mandatory add-on in the Federal Pell Grant Program. It also reflects faster spending for the Pell grant discretionary program for award year 2022-2023, which would increase direct spending in 2022 and 2023 and reduce direct spending in 2024 and 2025, with no net budgetary effect over the 2022-2031 period.
- b. This section would affect direct spending and revenues, which are shown separately.
- c. The existence of the Head Start program would affect participation in the new child care and prekindergarten programs: If Head Start did not continue, some participants would instead enroll in those programs. Under current law, which usually is the basis for CBO's cost estimates, Head Start's funding ends December 3, 2021, because it is a discretionary program that receives annual appropriations. However, section 4015 of S. Con. Res. 14 instructs CBO, for the purposes of estimating the costs of legislation related to Head Start in the 117th Congress, to consider funding for programs under the Head Start Act to continue at baseline amounts. (In the baseline, funding for discretionary programs is assumed to continue at the current year's amount with adjustments for inflation.) Absent the instruction in S. Con. Res. 14, CBO would estimate that over the 2022-2031 period, the cost of the child care provision would be \$8 billion higher and the cost of the prekindergarten provision would be \$11 billion higher than shown here.
- d. The estimates for sections 23001 and 23002 include costs for appropriations provided in 2022 to implement the programs over the 2022-2024 period, estimated costs for additional meals provided under the Child Nutrition program, and estimated costs to carry out those programs over the 2025-2027 period. Consequently, the pattern of budget authority that appears in the table for those combined components is uneven.

Estimates for title II reflect the enactment of H.R. 3684, the Infrastructure Investment and Jobs Act.

Budget authority reflects appropriations specifically provided in title II or amounts estimated by CBO.

The costs of title II fall within budget functions 450 (community and regional development), 500 (education, training, employment, and social services), 550 (health), 600 (income security), and 750 (administration of justice).

CBO estimates that the Department of Labor will not spend all of the budget authority provided in sections 22001, 22002, 22003, 22004, 22005, 22006, 22007, 22011, and 26002, and that the Corporation for National Community Service will not spend all of the budget authority provided in section 26001.

The Budget Control Act of 2011 (BCA) requires the annual sequestration of nonexempt mandatory spending programs. The Office of Management and Budget determines which accounts are subject to reductions under the BCA. Some existing programs affected by title II are subject to sequestration; this estimate reflects the effects of sequestration on those accounts. Some new mandatory funding provided in title II is subject to annual sequestration under the BCA. On the basis of information from the Office of Management and Budget, CBO's estimates reflect the sequestration of those accounts. For more information, see Office of Management and Budget, letter to the Honorable Bernard Sanders concerning sequestration classification for certain programs in H.R. 5376, the Build Back Better Act (November 10, 2021), <https://go.usa.gov/x8gW> (PDF, 99 KB).

For sections not shown, CBO and the staff of the Joint Committee on Taxation estimate no budgetary effect.

Title II would not increase on-budget deficits after 2031.

Title II would impose private-sector mandates as defined in the Unfunded Mandates Reform Act (UMRA) by capping the amount that certain group health insurance plans may require enrollees to pay out of pocket for insulin products and by requiring pharmacy benefit managers to provide reports about drug costs, fees, beneficiaries, and rebates. The title would not impose any intergovernmental mandates.